

# Price Controls

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PRINCIPLES OF ECONOMICS (ECON 210)

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# Introduction

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- Price controls take 2 forms:
  - Price ceiling: a legal maximum price for which a good can be (legally!) purchased.
  - Price floor: a legal minimum price for which a good can be (legally!) purchased.
- Price controls are government policies motivated by:
  - A well-intentioned (but usually misguided) effort to get more goods produced.
    - Even well-meaning policymakers usually bungle the task of encouraging more production.
  - Hayek's Fatal Conceit: “that anything produced by evolution could have been done better by the use of human ingenuity.”\*
    - The urge to plan or “command” the economy’s production, practiced under Communism in Russia and other socialist economies.

\* Hayek, F.A. 1998. The Fatal Conceit: the Errors of Socialism. University of Chicago Press, Chicago. p. 83.

# Example

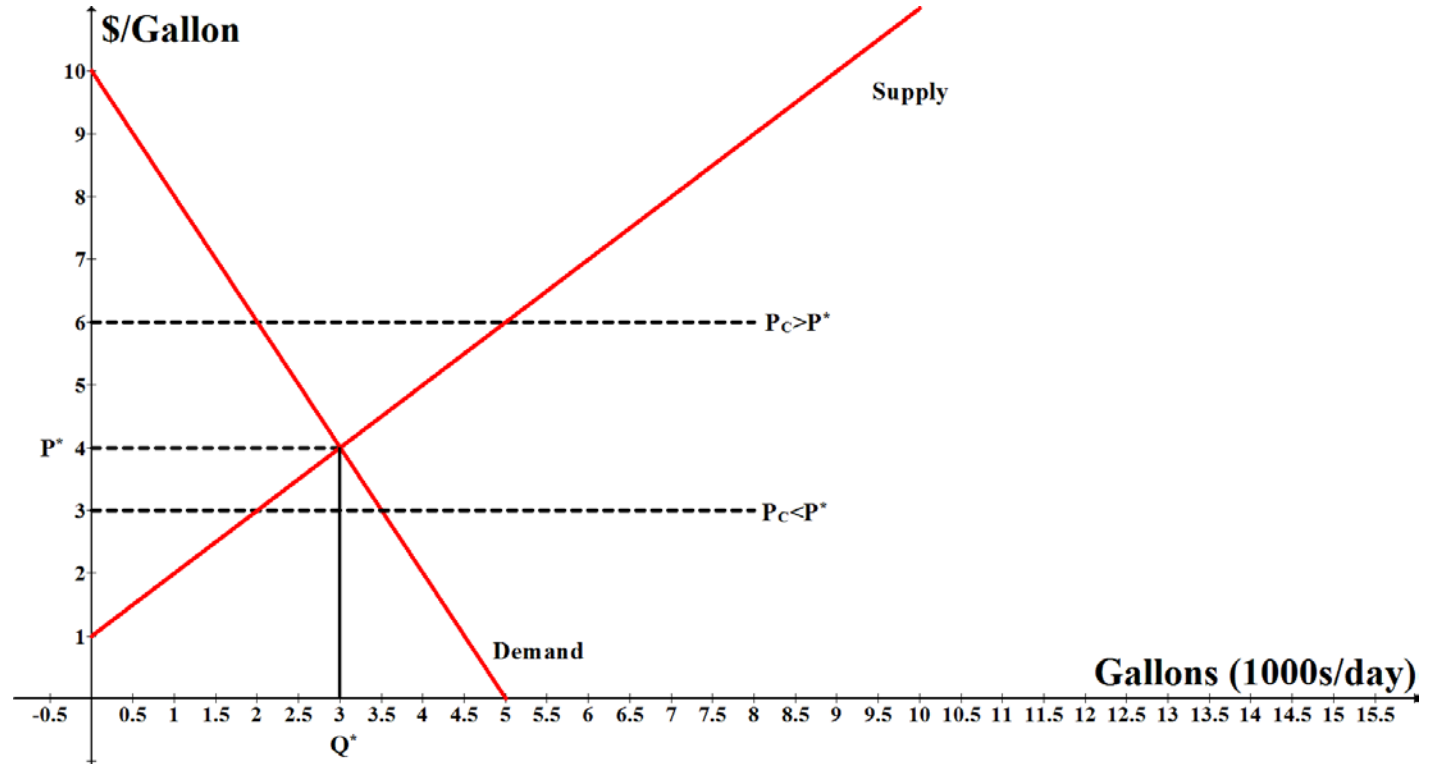
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- Gasoline for fuel is considered a necessity.
- Government officials, apparently aware of the law of demand, speculate that more people could afford this necessity if the price were only lower.
- They implement a price ceiling aimed at enabling more consumers to buy gas . . . and at a lower price.
  - Maybe those consumers will remember this fondly next time there is an election?
- What is likely to happen in the market for gas?



# Binding or not?

- A price ceiling can be binding (below equilibrium):  $P_C < P^*$ .  
Or,
- A price ceiling can be non-binding (above equilibrium):  $P_C > P^*$ .
  - Nothing happens.



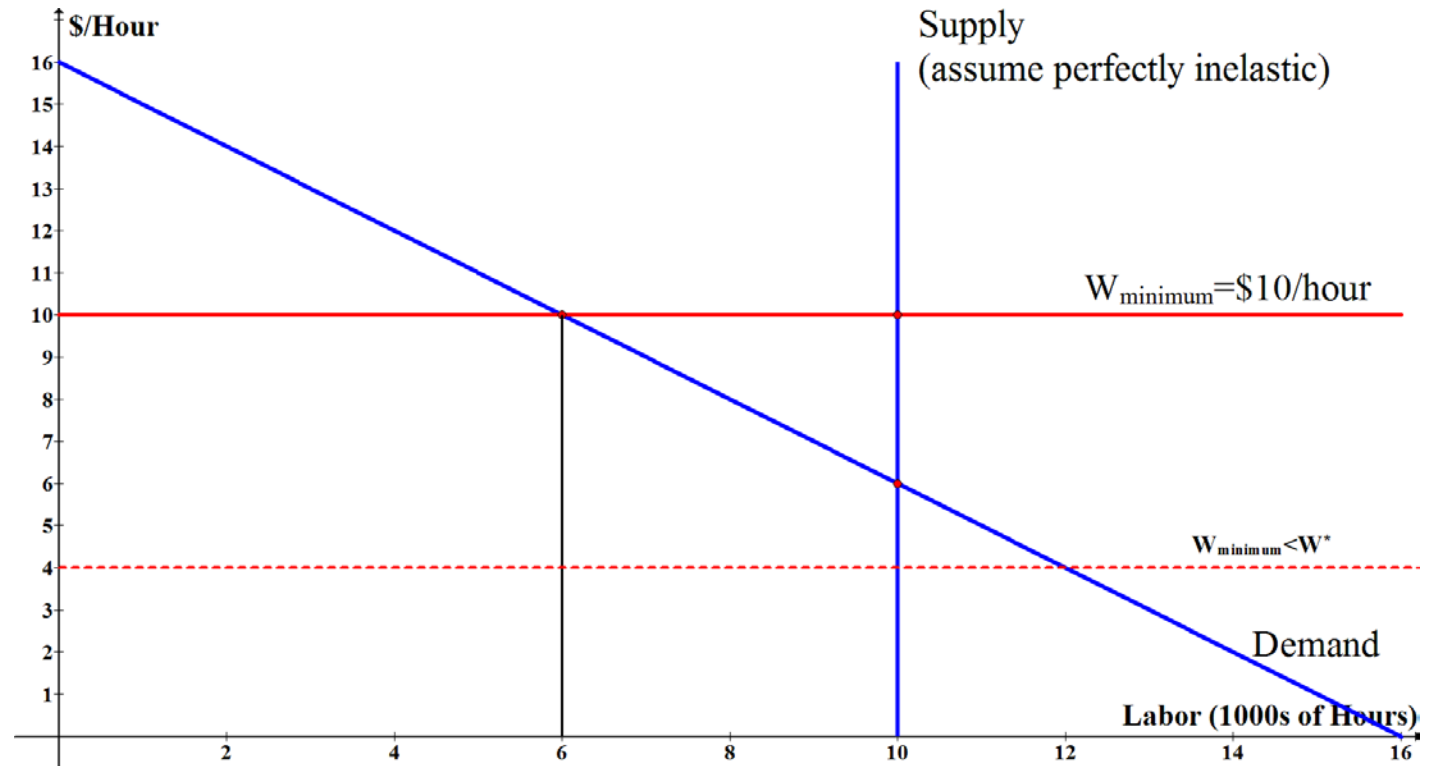
# Example (price floors)

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- Government wants to increase the incomes of employees with low incomes.
  - Income equals the wage times how much you work.
- “So if we increase the wage,” they reason, “incomes will go up!”
- They implement a price floor on the wage.
  - Wage can be thought of as the “price” of labor.
  - A wage floor is more commonly referred to as the “minimum wage”.
- What is likely to happen?

# Binding or not? (price floors)

- A price floor can be binding (above equilibrium):  $P_F > P^*$ .  
Or,
- Non-binding (below equilibrium):  $P_F < P^*$ .
  - Nothing happens.



# Summary

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- Only if the price control is binding will it have any effect.
  - Below equilibrium for a ceiling is binding.
  - Above equilibrium for a floor is binding.
- “If you want the price of something to be different, just pass a law that says it has to be higher/lower!” – Guy who never took this class

# Price ceilings and shortage

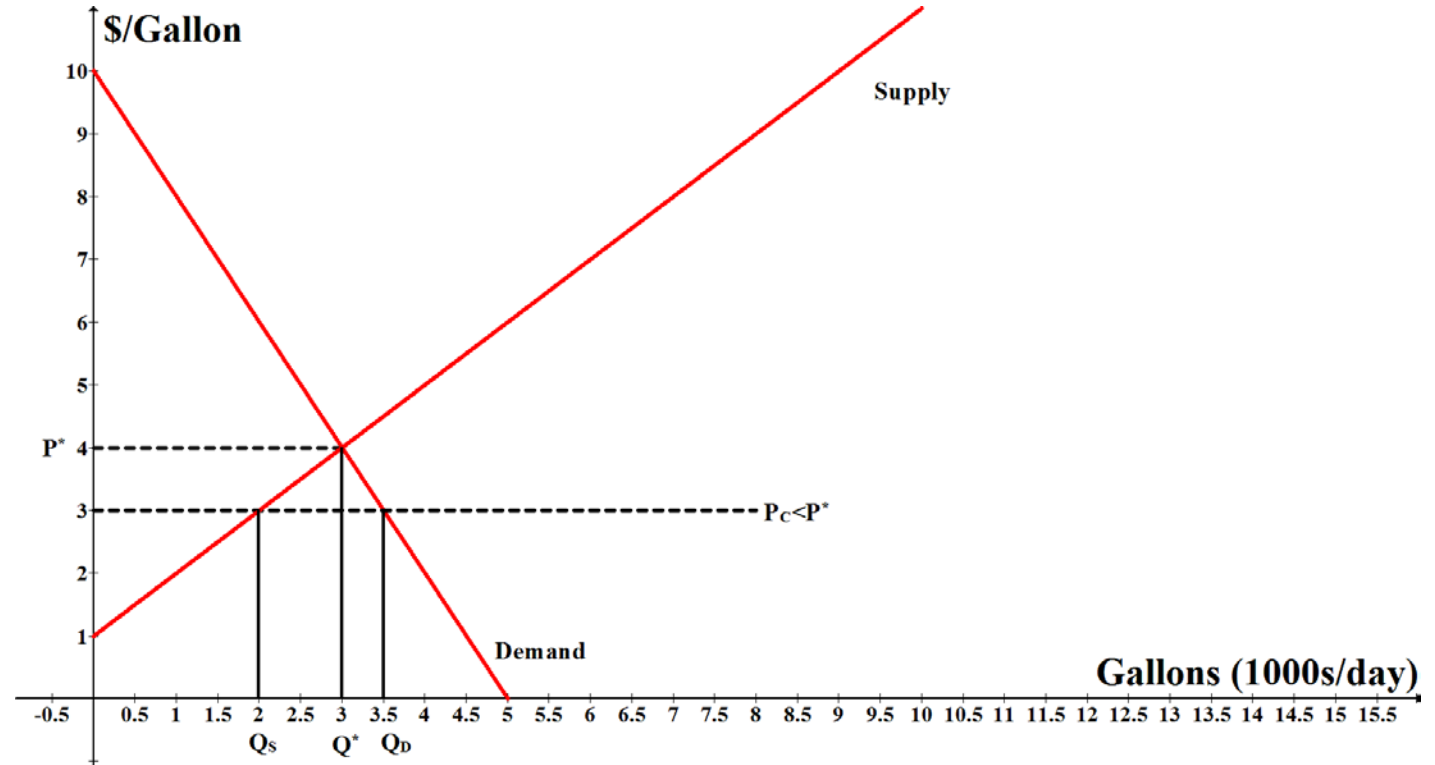
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- In a sense, a price ceiling accomplishes its goal by increasing the quantity *demanded*.
- But the fatal flaw is ignoring the law of supply!
  - A binding ceiling means lower quantity supplied.
  - And a shortage:  $Q_D > Q_S$ .
- Instead of having a larger quantity of the good consumed, the policy has the opposite effect. The market quantity has actually decreased from  $Q^*$  to  $Q_S$ !!!



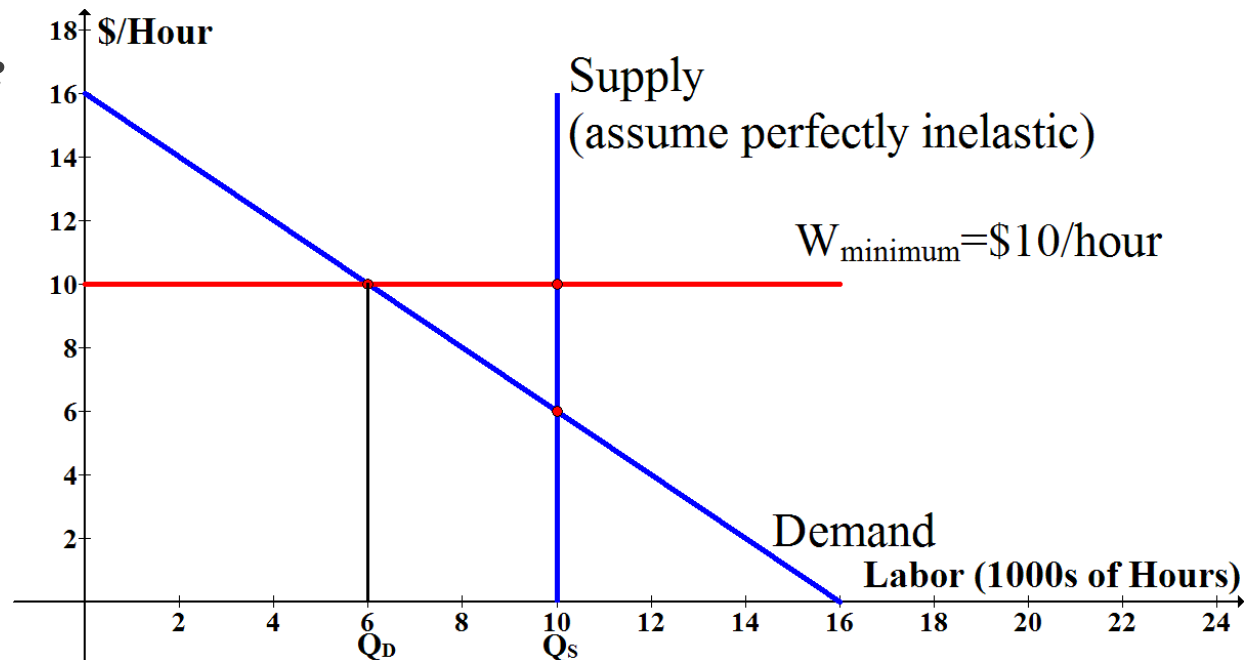
# Price ceiling: legally imposed shortage

- The shortage is 1500 gallons  $1000 * (3.5 - 2)$  in this example.
- Furthermore, since output is limited by quantity supplied, it's less than before the ceiling by 1000 gallons.



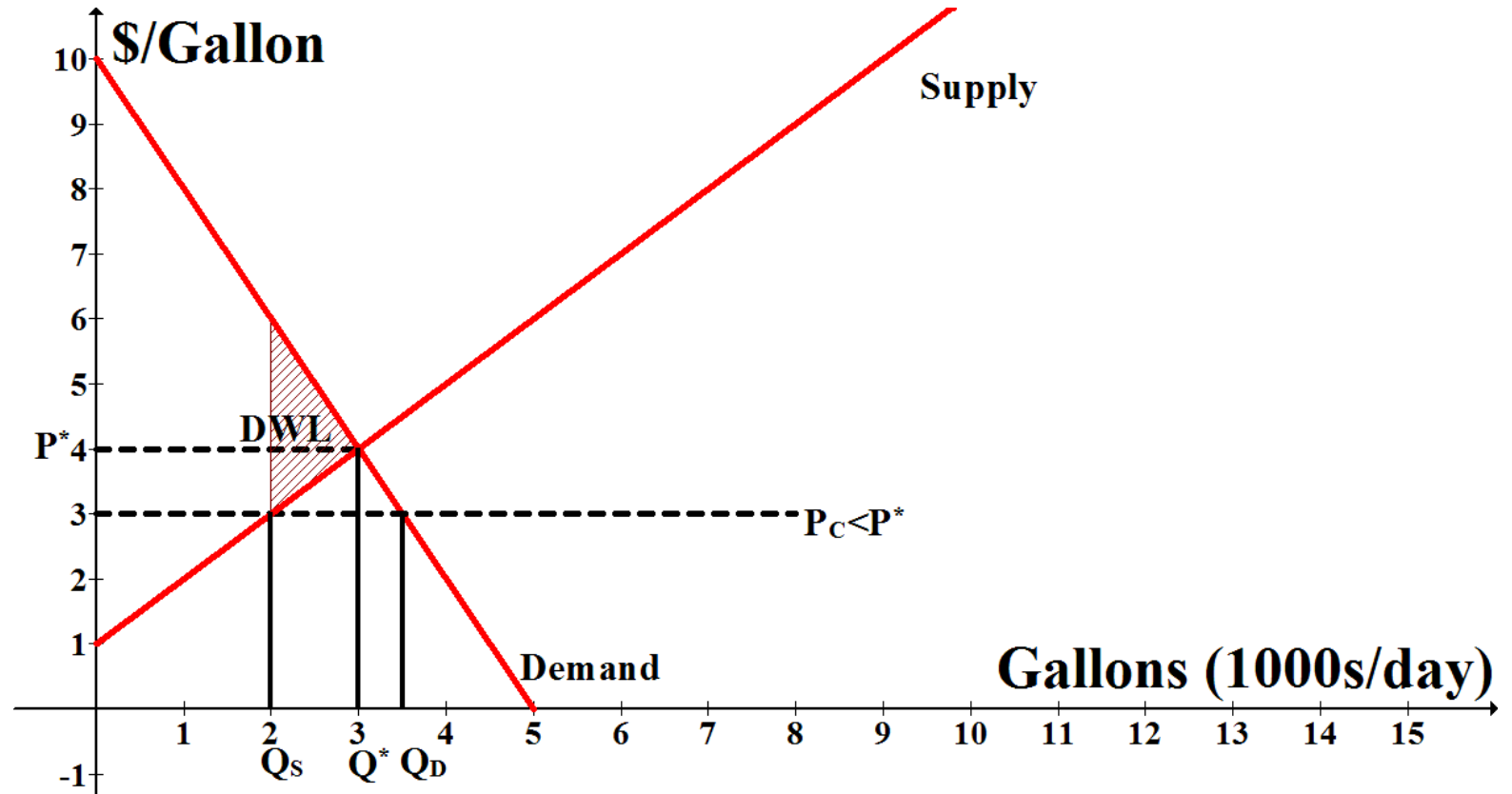
# Price floor: legally imposed surplus

- Similarly the minimum works, in the sense of increasing the wage for workers *who are still employed*.
  - But there are fewer of them: 6000 hours instead of 10,000.
  - The 4000 hours (100 people at 40 hours?) could rightly be called “unemployed” as a result of the price floor, i.e., there is a surplus of labor.
- It’s highly dubious that unemployment is consistent with the aims of the policy.



# Effects on gains from trade

- Under surplus and shortage, output is limited by the smaller of  $Q_D$  and  $Q_S$ . It is always lower than equilibrium output.
- So there are fewer trades and fewer gains from trade.
  - I.e., there is a deadweight loss (DWL).



# It gets worse . . .

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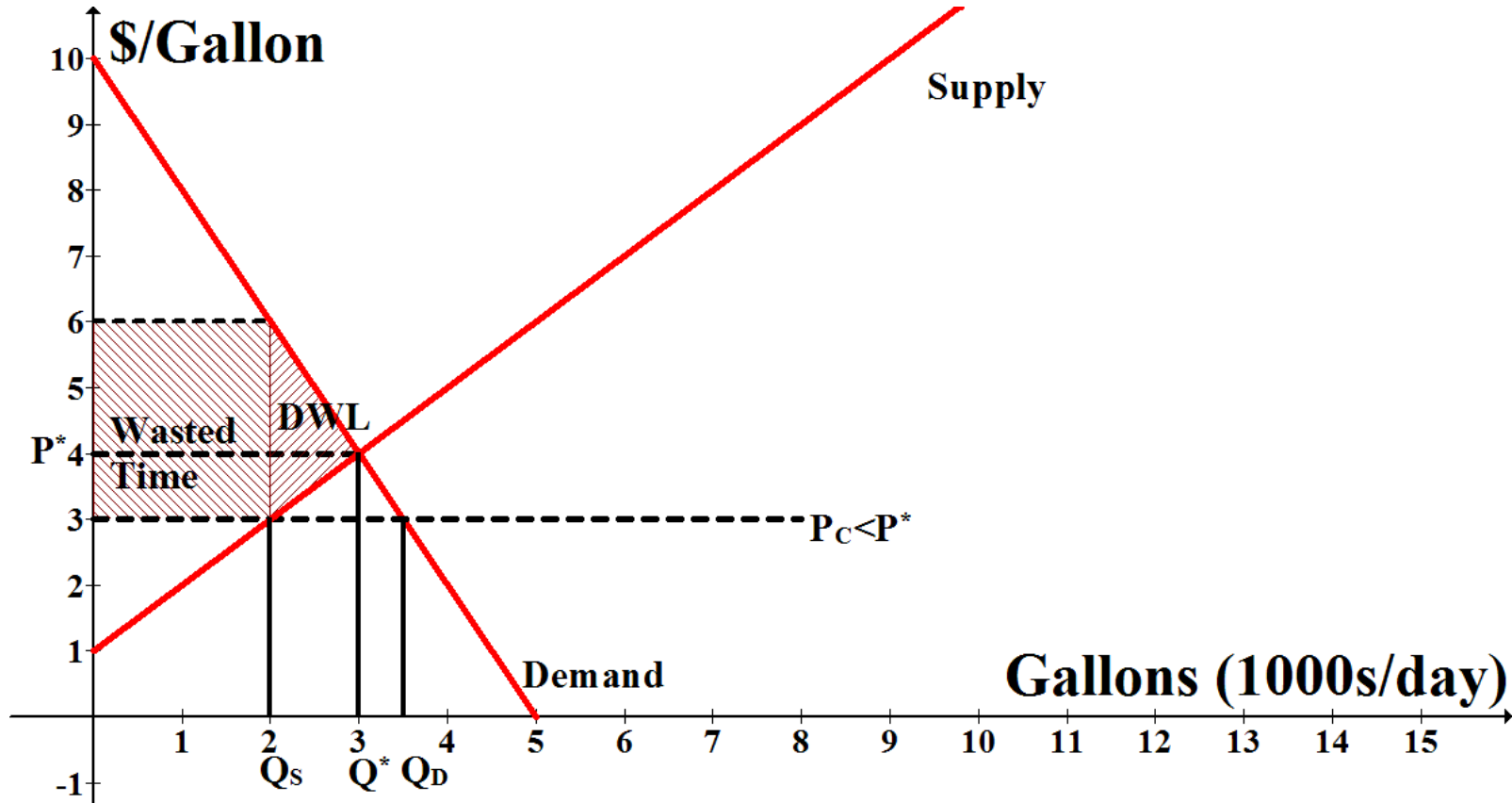
- In a shortage, the units produced are valued by buyers more than sellers are legally allowed to charge.
  - Price can't perform its rationing function anymore.
- The economy has a couple options available for dealing with this problem.
  - Find a new mechanism for rationing, e.g., buyers pay by waiting in line in addition to paying with \$.
  - Disobey the law by charging buyers more “under the table”, i.e., a bribe.

# Wasteful lines and search costs

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- Either way buyers end up paying a higher price than at equilibrium.
- They either have to outbid the other buyers' bribery attempts (in this example that would raise the price to \$6/gallon). Or,
- They have to waste the equivalent amount of time waiting in a line to ensure they get their ration of gas. Imagine paying an "intern" to save your place in line while you're at work.

# Wasteful lines and search costs



- Bribery is actually better for social welfare!
  - Compared to personally waiting in line.
- At least someone gets money that way. Making buyers spend time sitting in a line is a total waste.

# Price floors

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- Binding floors have the same efficiency costs as ceilings (DWL).
- Instead of buyers wasting time in lines, sellers waste resources competing for the few buyers willing to pay the floor price.
  - The price is much higher than their cost of producing the good,
  - but unless they outcompete their rivals they won't be able to sell any output.
- So firms spend the excess revenue competing in terms of quality instead of price.

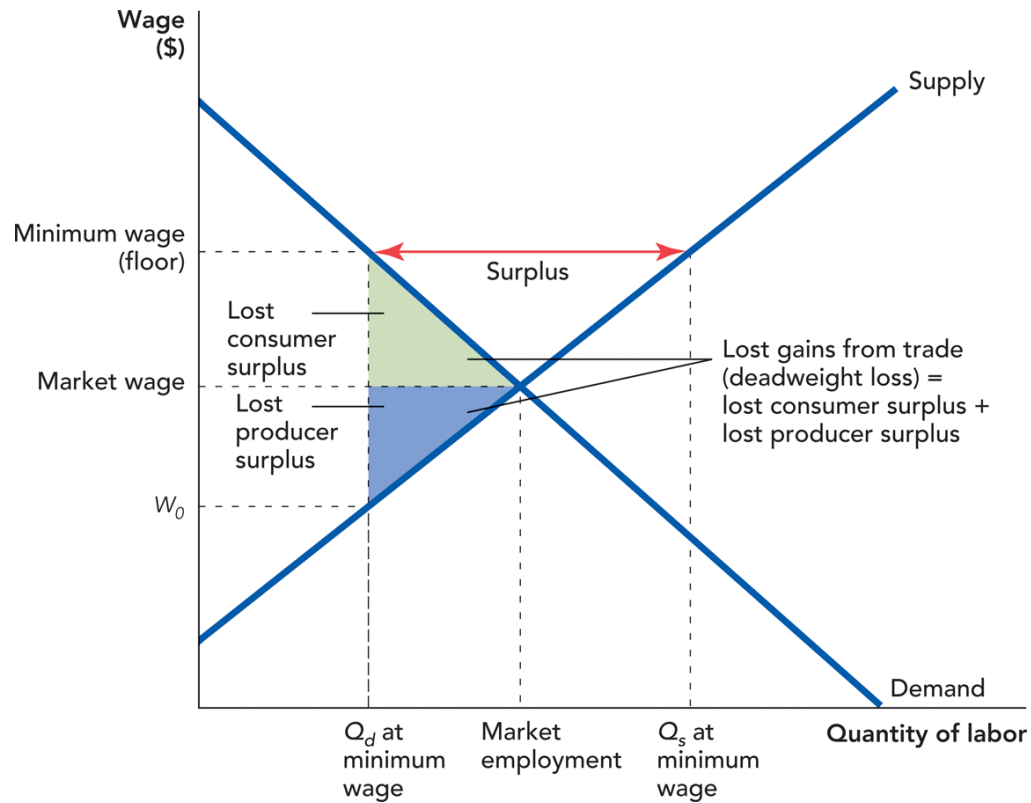
# Competing with quality to justify the floor price

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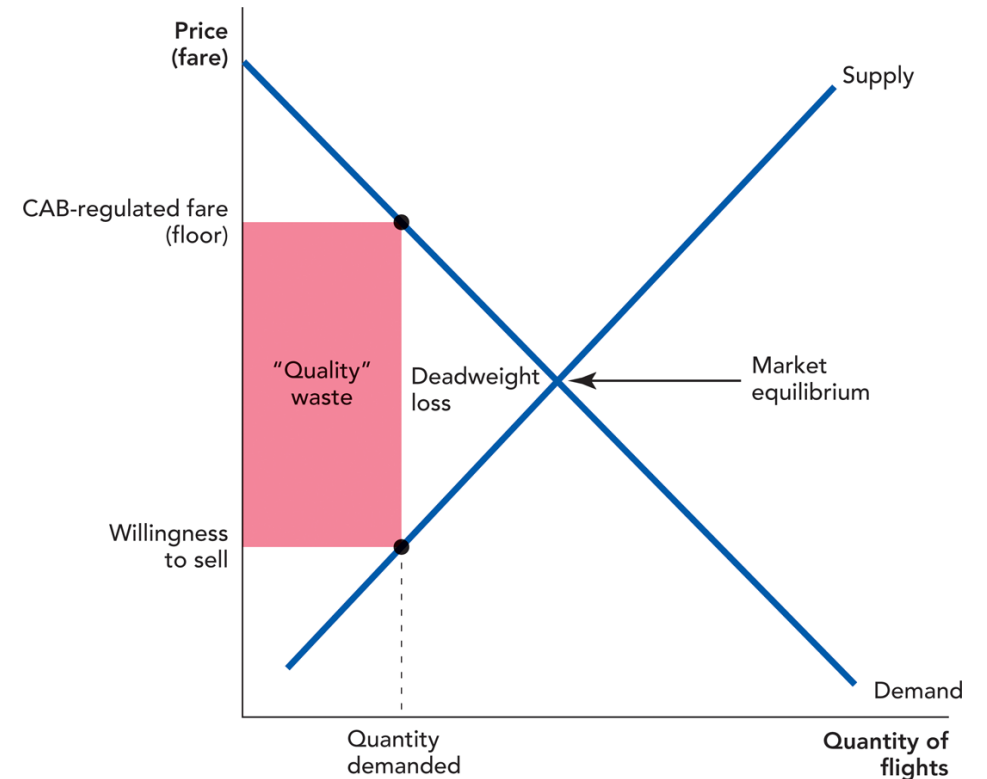
- While price floors were in effect in the air travel market, airlines lavished perks on flyers such as spacious seating and full meals, drinks, entertainment, and more frequent service.
- Since these regulations have been removed (in 1978), these perks have disappeared in favor of much lower (inflation adjusted) prices, revealing how unnecessary they were in the first place.
- Coupled with restrictions on entry by new airlines (also part of the regulations before 1978), price floors also have the effect of inhibiting innovations in cost saving technology.
  - Lifting this regulation has further reduced ticket prices by getting airlines to compete at lowering costs.



# Losses from price floors



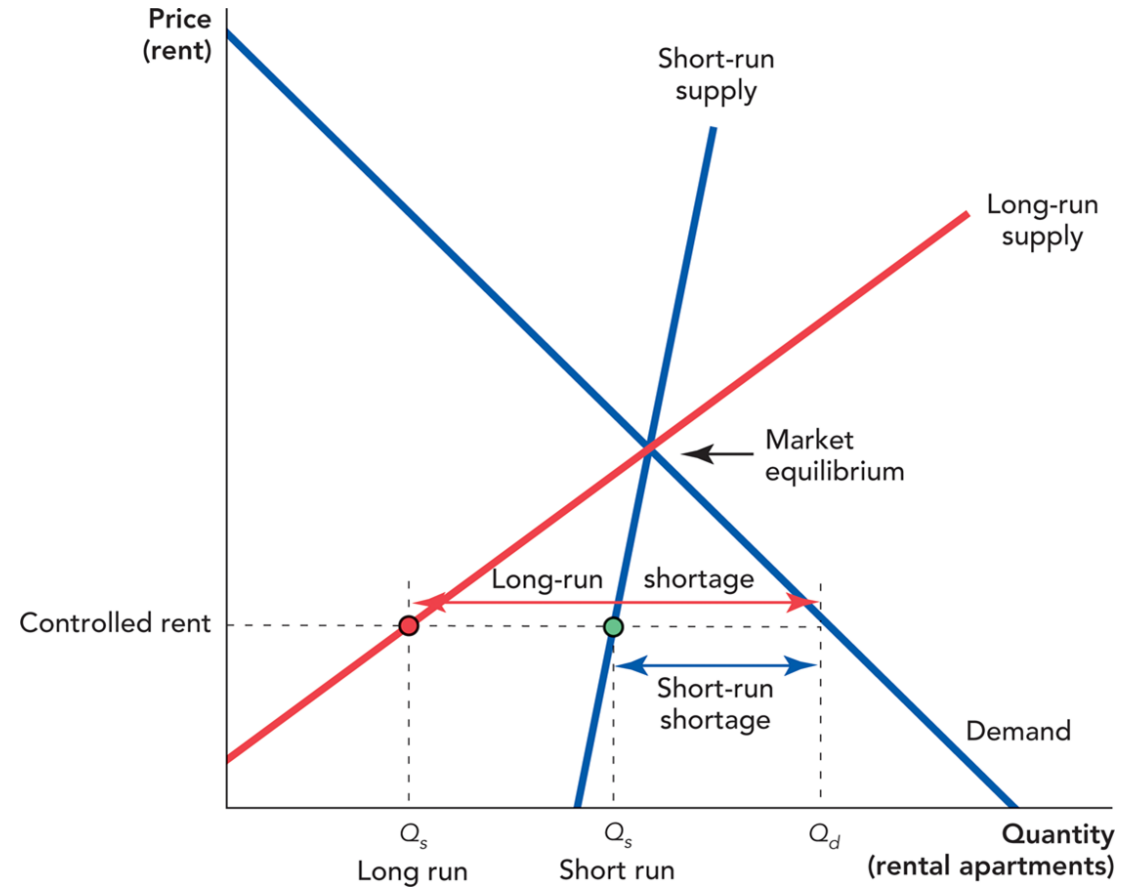
Deadweight loss from lower output



Wasteful quality increases in the air travel market

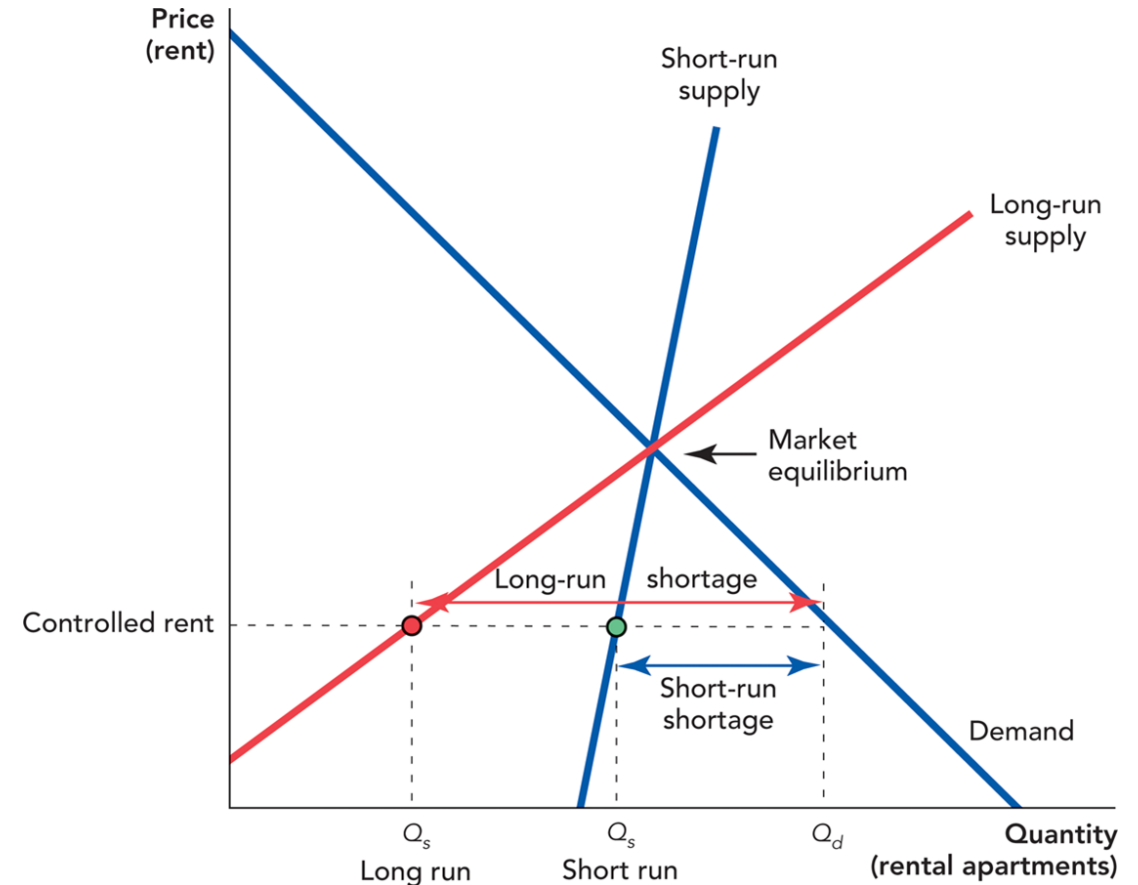
# On the bright side

- Just kidding! It gets even worse.
- Supply tends to get more elastic in the long run.
- The longer price controls remain in effect, the larger the shortage will be.



# Example: housing supply elasticity

- Consider this example of price ceilings (pictured): rent control.
- In the SR, supply is fairly fixed.
  - Construction of new buildings cannot be accomplished on a short time horizon—no matter how high price (rent) gets.
- But over time, more projects can be begun or cancelled, depending on the price.
  - The latter is what happens when rents are controlled, as old buildings deteriorate and are not replaced by new construction.



# And worse . . .

- Another option, if taking bribes is not possible or palatable, is simply to reduce the quality.
- Remember producers lose some of their gains from trade, too, so they could make it up by:
  - Producing more units of lower quality and selling them at the ceiling price. Or,
  - Reducing service.
- Pictured is an advertisement by [Leo Burnett](#), summarizing this phenomenon.
  - At the “Museum of Communism” in Prague, CZ.



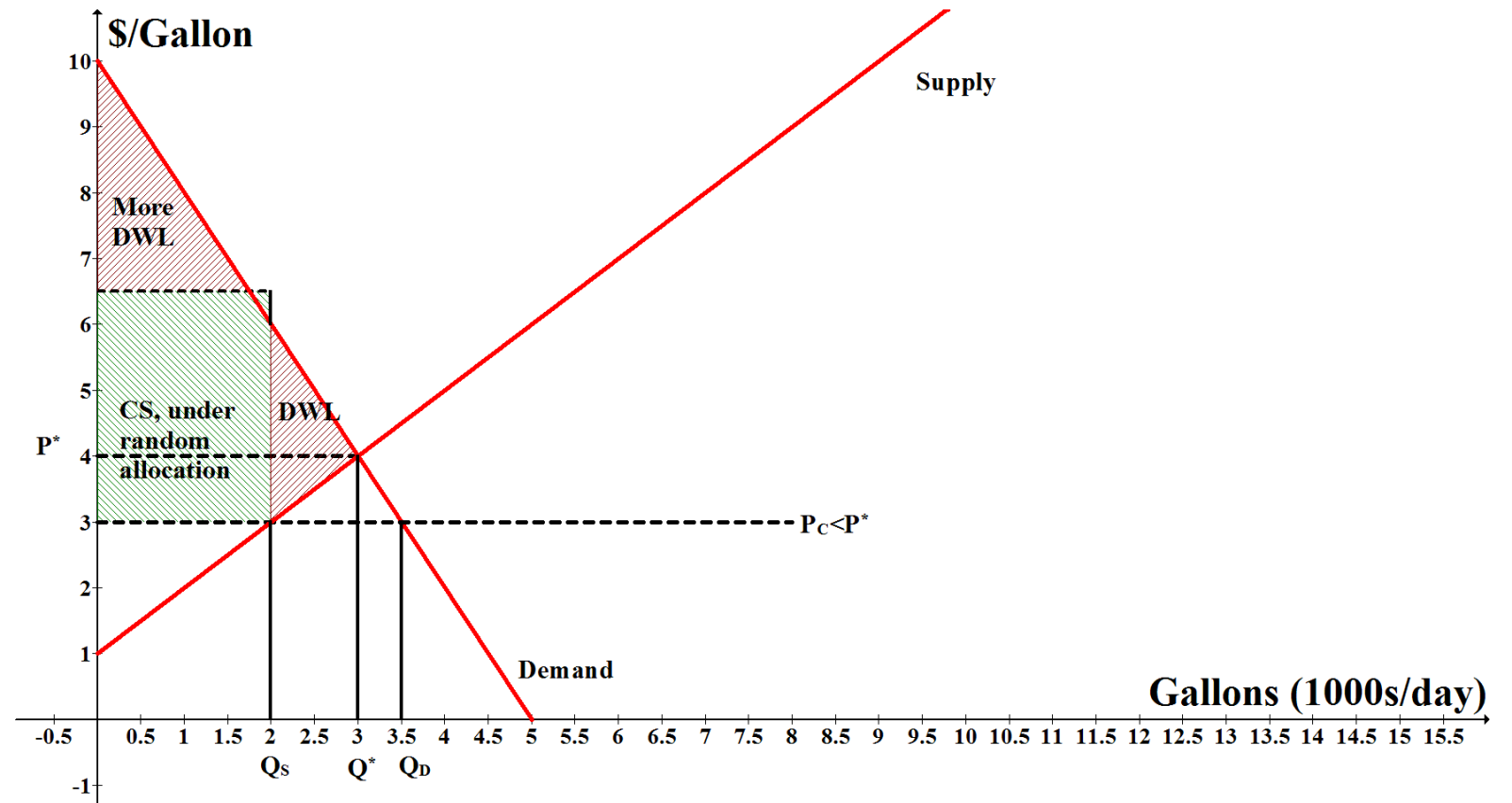
# Take your Prozac because it gets worse

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- The more effective price controls are at preventing rationing (via bribes or lines), the more harmful they are to gains from trade.
  - Say that enforcement is strict and bribes are prevented. And,
  - Each buyer's place in line is independent of how much he is willing to pay for gas.
- The short supply of gas does not even go to the most valuable uses: allocation could be random.
  - If everyone willing to pay at least the ceiling price has an equal chance of being served, the consumer surplus is based on the average willingness to pay.

# Random allocation

- Ordinarily consumer surplus would be the whole area under the demand curve and above the ceiling price, up to the quantity produced.
- Under random allocation it is smaller because some of the most valuable uses are foregone in favor of less valuable uses.



# Arguments for price controls

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- Price controls help the poor.
  - Debatable whether shortages and unemployment are better for them than high prices and low wages.
  - But there are much better ways of helping the poor than price controls!
- Price controls discipline agents with market power: monopolies and monopsonies.
- “I don’t understand the principles of economics, so I don’t see the connection between price controls and shortages/surpluses.” – same guy from before.

# The dark side of price controls (just when you thought it couldn't get any worse)

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- The largest experiment in history with command economy (the U.S.S.R.) furnishes the term for a phenomenon that is inevitable under widespread binding price controls.
- The phenomenon is an informal economy where blat is the currency instead of money.
- “blat” means favors exchanged by agents in charge of producing goods and enforcing the price controls.
- Access to goods in shortage is a form of *blat*, and its power grows with the severity of shortage.



# The power to relax or tighten the price controls is *blat*

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- Ordinary people have to do favors for elites to get goods in the informal market.
  - Because they can't get them at all in the formal market.
  - Reinforces the power of the regime that implemented the price controls in the first place.
- The post-communist version of this is “lobbying”.
  - Firms “entice” government to eliminate competition, find loopholes in regulations, give them special treatment.

# Conclusion

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- If the reader is severely depressed at this point, I apologize.
- There simply is not much good economists can say about price controls.
- Prices are the fundamental tools for allocating goods to their highest value uses.
  - When they are prevented from performing their functions of rationing demand and signaling where resources should be shifted, bad things happen.
- They reduce the amount of output in markets where they bind, give agents bizarre incentives like wasting resources to compete over non-price rationed goods, bribing sellers, or transacting goods in an illegal informal economy.
- Even when the motive for price controls is noble, there are better policies available to accomplish the goal.

# Applications

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ECON 210: PRINCIPLES OF ECONOMICS

# Cowen and Tabarrok Facts & Tools #10

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Business leaders often say that there is a “[shortage](#)” of skilled workers, and so they argue that immigrants need to be brought in to do these jobs. For example, a recent [AP article](#) was entitled “New York farmers fear a shortage of skilled workers,” and went on to point out that a special U.S. visa program, the H-2A program, “allows employers to hire foreign workers temporarily if they show that they were not able to find U.S. workers for the jobs.”

# Cowen and Tabarrok Facts & Tools #10a

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How do unregulated markets cure a “labor shortage” when there are no immigrants to boost the labor supply?

Solution:

Unregulated markets cure a labor shortage by pushing up the wage.

# Cowen and Tabarrok Facts & Tools #10b

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Why are businesses reluctant to let unregulated markets cure the shortage?

Solution:

Businesses don't like paying higher wages. They'd rather increase the supply of labor.

# Cowen and Tabarrok Thinking and Problem Solving #9a

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In the town of Freedonia, the government declares that all street parking must be free: There can be no parking meters. In an almost identical town of Meterville, parking costs \$5 per hour (or \$1.25 per 15 minutes).

Where will it be easier to find parking: in Freedonia or Meterville?

Solution:

Meterville. In Freedonia, there will be a shortage of parking spots. In Meterville, there will be parking for those willing to pay the price.

# Cowen and Tabarrok Thinking and Problem Solving #9b, 9c

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b. One town will tend to attract shoppers who hate driving around looking for parking. Which one?

Solution:

Meterville, again. Their stronger preference for easy-to-find parking suggests a higher willingness to pay for it. Thus, the meters are a worthwhile price to pay to ensure a parking space.

c. Why will the town from part b also attract shoppers with higher incomes?

Solution:

People who have money to spend on meters typically have a higher opportunity cost for their free time. That typically means they earn higher wages.



# Cowen and Tabarrok Challenges #7

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Labor unions are some of the strongest proponents of the minimum wage. Yet in 2008, the median full-time union member earned \$886 per week, an average of over \$22 per hour (<http://www.bls.gov/news.release/union2.nr0.htm>).

Therefore, a rise in the minimum wage doesn't directly raise the wage of many union workers.

So why do unions support minimum wage laws?

# Cowen and Tabarrok Challenges #7a

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Skilled and unskilled labor are substitutes: For example, imagine that you can hire four low-skilled workers to move dirt with shovels at \$5 an hour, or you can hire one skilled worker at \$24 an hour to move the same amount of dirt with a skid loader.

Using the tools developed in Chapter 4, what will happen to the demand for skilled labor if the price of unskilled labor increases to \$6.50 per hour?

## Solution:

At a wage of \$5, it is cheaper to hire 4 low-skilled workers than to hire one skilled worker. However, if the wage is \$6.50, then 4 low-skilled workers would cost \$26, making the skilled worker cheaper. This increase in the wage of low-skilled workers will reduce the demand for this type of work.

# Cowen and Tabarrok Challenges #7b

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If the minimum wage rises, will that increase or decrease the demand for the average union worker's labor? Why?

Solution:

If the minimum wage rises, that will increase the demand for the average union worker's labor, because the competition (unskilled labor) is getting priced out of the market.

# Cowen and Tabarrok Challenges #7c

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Now, let's put the pieces together: Why might high-wage labor unions support an increase in the minimum wage?

## Solution:

Unions might support a rise in the minimum wage because it makes high-wage union labor more attractive than lower-wage labor.

# Alternatives to price controls

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- Wage subsidies like the [EITC](#) raise the incomes of low wage workers without moving up the labor demand curve. Increase employment rather than decreasing it!
- Subsidies for rent and food have similar effects, increasing consumption rather than creating shortages.
- Gas should probably not be subsidized though, because of its massive negative externalities: pollution, congestion, sprawl.

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